

*I Mina'trentai Ocho Na Liheslaturan Guåhan*  
**BILL STATUS**

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
181-38 (COR)	Frank F. Blas, Jr.	AN ACT TO <i>AMEND</i> § 5901, CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO EXPANDING THE MEMBERSHIP OF THE PROCUREMENT ADVISORY COUNCIL TO INCLUDE REPRESENTATIVES FROM THE BUSINESS COMMUNITY AND APPOINTEES OF THE SPEAKER OF <i>I LIHESLATURAN GUÅHAN</i> .	8/28/25 1:16 p.m.  9/5/25 3:56 p.m.	9/12/25	Committee on Finance and Government Operations.	Request: 9/12/25  9/15/25	2/6/26 9:00 a.m.	3/10/26	



*Office of Senator Christopher M. Dueñas*

CHAIRMAN, COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

March 4, 2026

The Honorable Frank F. Blas Jr.  
Speaker, *I Mina'trentai Ocho na Liheslaturan Guåhan*  
163 W. Chalan Santo Papa  
Hågatña, Guam 96910

**Via Honorable Vice Speaker V. Anthony Ada**  
Chairman, Committee on Rules

**RE: Committee Report on Bill No. 181-38 (COR)**

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*Buenas yan Håfa Adai* Speaker,

Transmitted herewith is the Committee Report on Bill No. 181-38 (COR) – Frank F. Blas, Jr. - An Act To Amend § 5901, Chapter 5, Title 5, Guam Code Annotated; Relative To Expanding The Membership Of The Procurement Advisory Council To Include Representatives From The Business Community And Appointees Of The Speaker Of *I Liheslaturan Guåhan*.

Committee votes are as follows:

- 2 TO DO PASS
- \_\_\_\_\_ TO NOT PASS
- 5 TO REPORT OUT ONLY
- \_\_\_\_\_ TO ABSTAIN
- \_\_\_\_\_ TO PLACE IN INACTIVE FILE



COMMITTEE ON RULES

**RECEIVED:**

March 4, 2026 8:55 a.m.  
*Marie Crisostomo*

*Senseremente,*

**Senator Christopher M. Dueñas**  
Chairman, Committee on Finance and Government Operations

OFFICE OF SENATOR CHRISTOPHER M. DUEÑAS

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*Office of Senator Christopher M. Dueñas*  
CHAIRMAN, COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

## **COMMITTEE REPORT**

**BILL NO. 181-38 (COR)**

**INTRODUCED BY**

**Frank F. Blas, Jr.**

**“AN ACT TO AMEND § 5901, CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED; RELATIVE TO EXPANDING THE MEMBERSHIP OF THE PROCUREMENT ADVISORY COUNCIL TO INCLUDE REPRESENTATIVES FROM THE BUSINESS COMMUNITY AND APPOINTEES OF THE SPEAKER OF *I LIHESLATURAN GUÅHAN*.”**



# Office of Senator Christopher M. Dueñas

CHAIRMAN, COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

February 28, 2026

## **MEMORANDUM**

**To:** All Members  
Committee on Finance and Government Operations

**From:** Senator Christopher M. Dueñas  
Chairperson, Finance and Government Operations

**Subject:** Committee Report on Bill No. 181-38 (COR)

Transmitted herewith for your consideration is the Committee Report on **Bill No. 181-38 (COR)** - Frank F. Blas, Jr. - An Act To Amend § 5901, Chapter 5, Title 5, Guam Code Annotated; Relative To Expanding The Membership Of The Procurement Advisory Council To Include Representatives From The Business Community And Appointees Of The Speaker Of *Liheslaturan Guåhan*.

This report includes the following:

- Copy of COR Referral of Bill No. 181-38 (COR)
- Notices of Public Hearing
- Copy of the Public Hearing Agenda
- Public Hearing Sign-in Sheet
- Copies of Submitted Written Testimony
- Committee Vote Sheet
- Committee Report Digest
- Copy of Bill No. 181-38 (COR), As Introduced
- Fiscal Note

Please take the appropriate action on the attached vote sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact me.

Respectfully,

**Senator Christopher M. Dueñas**  
Chairperson, Committee on Finance and Government Operations



# COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson


*I Mina'trentai Ocho Na Liheslaturan Guåhan*

*38<sup>th</sup> Guam Legislature*

September 12, 2025

**To:** **Rennae V. C. Meno**  
Clerk of the Legislature

**Attorney Darleen Hiton**  
Legislative Legal Counsel

**From:** **Vice Speaker V. Anthony Ada**   
Chairperson, Committee on Rules

**Subject:** **Referral of Bill No. 181-38 (COR)**

---

*Håfa Adai,*

As per my authority as Chairperson of the Committee on Rules and subject to §6.01(d)(1), Rule VI of our Standing Rules, I am forwarding the referral of **Bill No. 181-38 (COR)** –Frank F. Blas, Jr. – “AN ACT TO *AMEND* § 5901, CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED; RELATIVE TO EXPANDING THE MEMBERSHIP OF THE PROCUREMENT ADVISORY COUNCIL TO INCLUDE REPRESENTATIVES FROM THE BUSINESS COMMUNITY AND APPOINTEES OF THE SPEAKER OF *I LIHESLATURAN GUÅHAN*.”

Please ensure that the subject bill is referred to the Committee on Finance and Government Operations chaired by Senator Christopher M. Dueñas. I also request that the same be copied to the Prime Sponsor of the subject bill and to Management Information Services (MIS) for posting on our website.

A copy of the bill is available on our legislative website.

Should you have any questions or concerns, please feel free to contact Kamarin Nelson, Committee on Rules Director at 671-472-2461.





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## FIRST NOTICE of Public Hearing on February 6, 2026

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Senator Chris Duenas <senator.duenas@guamlegislature.gov>  
To: phnotice@guamlegislature.gov

Fri, Jan 30, 2026 at 9:44 AM

### FOR IMMEDIATE RELEASE

January 30, 2026

### MEMORANDUM

**To: All Senators, Stakeholders, and Media**

**From: Senator Christopher M. Dueñas**  
**Chairman, Committee on Finance and Government Operations**

**Re: FIRST NOTICE of Public Hearing on February 6, 2026**

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The Committee on Finance and Government Operations will hold a public hearing on **Friday, February 6, 2026**, beginning at **9:00 am** at the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

- **Bill No. 65-38 (COR)** – Frank F. Blas, Jr. - AN ACT TO AMEND SECTION 1908 OF CHAPTER 19, TITLE 1 GUAM CODE ANNOTATED; RELATIVE TO THE DUTIES OF THE PUBLIC AUDITOR WITH REGARD TO AUDITS ON NON-PROFIT AND NON-GOVERNMENTAL ORGANIZATIONS THAT RECEIVE FUNDING FROM ANY DEPARTMENT OR AGENCY OF THE GOVERNMENT OF GUAM
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- **Bill No. 231-38 (COR)** – Joe S. San Agustin - AN ACT TO ADD A NEW ARTICLE 8, CHAPTER 26; AND TO ADD A NEW § 24713, CHAPTER 24; ALL OF TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING A GUAM TAX AMNESTY PROGRAM FOR TAX LIABILITIES.

If you would like to participate in the Public Hearing listed above or submit written testimony, please contact the Office of Senator Christopher M. Dueñas for further assistance via email at [senator.duenas@guamlegislature.gov](mailto:senator.duenas@guamlegislature.gov) or by phone at (671) 989-9554.

In compliance with Title II of the Americans with Disabilities Act (ADA), all government activities, programs, and services are accessible to individuals with disabilities. *If you or anyone you know requires assistance or special accommodations to participate in the public hearing, please contact the Office of Senator Christopher M. Dueñas at the contact information provided above.*

The Public Hearing will be broadcast LIVE on local television (GTA Channel 21, Docomo Channel 117) and streamed online through I Liheslaturan Guåhan's YouTube Channel ([@guamlegislaturemedia](https://www.youtube.com/@guamlegislaturemedia)).

*This ad was paid with funds by the Committee of Finance and Government Operations.*

--



**Office of Senator Christopher M. Dueñas**

*Chairman, Committee on Government Finance and Operations*

259 Martyr St., Hagatna, Guam 96910

[senator.duenas@guamlegislature.gov](mailto:senator.duenas@guamlegislature.gov)

(671) 989-9554

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2 attachments



**senator-duenas-headshot.jpg**  
70K



**1N 1-30-26 (65, 181, & 231).pdf**  
379K



# Office of Senator Christopher M. Dueñas

CHAIRMAN, COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

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January 30, 2026

### MEMORANDUM

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# FIRST NOTICE of Public Hearing on February 6, 2026

 PRINT

**FIRST NOTICE of Public Hearing on February 6,  
2026**

**PUBLIC HEARING**



 **Posted on:** 01/30/2026 10:53 AM

 **Posted by:** Ashley Shinohara

 **Public Hearing Date:** 02/06/2026 09:00 AM

 **Department(s):**  
**[GUAM LEGISLATURE \(/notices?department\\_id=92\)](/notices?department_id=92)**

 **Division(s):**  
OFFICE OF SENATOR CHRISTOPHER M. DUENAS ([/notices?division\\_id=267](/notices?division_id=267))

 **Notice Topic(s):** PUBLIC HEARING ([/notices?topic\\_id=74](/notices?topic_id=74))

 **Types of Notice:** PUBLIC HEARING ([/notices?type\\_id=7](/notices?type_id=7))

 **For Audience(s):** PUBLIC (</notices?public=1>)

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**FOR IMMEDIATE RELEASE**

January 30, 2026

**MEMORANDUM**

**To: All Senators, Stakeholders, and Media**

**From: Senator Christopher M. Dueñas  
Chairman, Committee on Finance and Government  
Operations**

**Re: FIRST NOTICE of Public Hearing on February 6, 2026**

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The Committee on Finance and Government Operations will hold a public hearing on **Friday, February 6, 2026**, beginning at **9:00 am** at the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

**Bill No. 65-38 (COR)**

**([http://guamlegislature.gov/38th\\_Guam\\_Legislature/Bills\\_Introduced\\_38th/Bill%20No.%2065-38%20\(COR\).pdf](http://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%2065-38%20(COR).pdf))** – Frank F. Blas, Jr. - AN ACT TO AMEND SECTION 1908 OF CHAPTER 19, TITLE 1 GUAM CODE ANNOTATED; RELATIVE TO THE DUTIES OF THE PUBLIC AUDITOR WITH REGARD TO AUDITS ON NON-PROFIT AND NON-GOVERNMENTAL ORGANIZATIONS THAT RECEIVE FUNDING FROM ANY DEPARTMENT OR AGENCY OF THE GOVERNMENT OF GUAM

**Bill No. 181-38 (COR)**

**([http://guamlegislature.gov/38th\\_Guam\\_Legislature/Bills\\_Introduced\\_38th/Bill%20No.%20181-38%20\(COR\)%20Referred%20Version.pdf](http://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20181-38%20(COR)%20Referred%20Version.pdf))** – Frank F. Blas, Jr. - AN ACT TO AMEND § 5901, CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED; RELATIVE TO EXPANDING THE MEMBERSHIP OF THE PROCUREMENT ADVISORY COUNCIL TO INCLUDE REPRESENTATIVES FROM THE BUSINESS COMMUNITY AND APPOINTEES OF THE SPEAKER OF LIHESLATURAN GUÅHAN.

**Bill No. 231-38 (COR)**

**([http://guamlegislature.gov/38th\\_Guam\\_Legislature/Bills\\_Introduced\\_38th/Bill%20No.%20231-38%20\(COR\).pdf](http://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20231-38%20(COR).pdf))** – Joe S. San Agustin - AN ACT TO ADD A NEW ARTICLE 8, CHAPTER 26; AND TO ADD A NEW § 24713, CHAPTER 24; ALL OF TITLE 11. GUAM CODE ANNOTATED. RELATIVE TO ESTABLISHING A





## Public hearing on legislation proposing tax amnesty, duties of the Public Auditor, and changes to procurement law.

Scheduled for February 6, 2026

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FIRST NOTICE OF PUBLIC HEARING by Senator Chris Duenas  
Published on Kandit on January 30, 2026

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## SECOND NOTICE of Public Hearing on February 6, 2026

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Senator Chris Duenas <senator.duenas@guamlegislature.gov>  
To: phnotice@guamlegislature.gov

Tue, Feb 3, 2026 at 1:31 PM

### FOR IMMEDIATE RELEASE

February 3, 2026

### MEMORANDUM

**To: All Senators, Stakeholders, and Media**

**From: Senator Christopher M. Dueñas**  
**Chairman, Committee on Finance and Government Operations**

**Re: SECOND NOTICE of Public Hearing on February 6, 2026**

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**Office of Senator Christopher M. Dueñas**

*Chairman, Committee on Government Finance and Operations*

259 Martyr St., Hagatna, Guam 96910

[senator.duenas@guamlegislature.gov](mailto:senator.duenas@guamlegislature.gov)

(671) 989-9554



**senator-duenas-headshot.jpg**  
70K



**2N 2-3-26 (65, 181, & 231).pdf**  
358K



# Office of Senator Christopher M. Dueñas

CHAIRMAN, COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

## FOR IMMEDIATE RELEASE

February 3, 2026

### MEMORANDUM

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**OFFICE OF SENATOR CHRISTOPHER M. DUEÑAS**

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# SECOND NOTICE of Public Hearing on February 6, 2026

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## SECOND NOTICE of Public Hearing on February 6, 2026

PUBLIC HEARING



 **Posted on:** 02/03/2026 01:31 PM

 **Posted by:** Ashley Shinohara

 **Public Hearing Date:** 02/06/2026 09:00 AM

 **Department(s):**  
**[GUAM LEGISLATURE \(/notices?department\\_id=92\)](/notices?department_id=92)**

 **Division(s):**  
OFFICE OF SENATOR CHRISTOPHER M. DUENAS ([/notices?division\\_id=267](/notices?division_id=267))

 **Notice Topic(s):** PUBLIC HEARING ([/notices?topic\\_id=74](/notices?topic_id=74))

 **Types of Notice:** PUBLIC HEARING ([/notices?type\\_id=7](/notices?type_id=7))

 **For Audience(s):** PUBLIC (</notices?public=1>)

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February 3, 2026

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**([http://guamlegislature.gov/38th\\_Guam\\_Legislature/Bills\\_Introduced\\_38th/Bill%20No.%20231-38%20\(COR\).pdf](http://guamlegislature.gov/38th_Guam_Legislature/Bills_Introduced_38th/Bill%20No.%20231-38%20(COR).pdf))** – Joe S. San Agustin - AN ACT TO ADD A NEW ARTICLE 8, CHAPTER 26; AND TO ADD A NEW § 24713, CHAPTER 24; ALL OF TITLE 11. GUAM CODE ANNOTATED. RELATIVE TO ESTABLISHING A

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## Public hearing on legislation proposing tax amnesty, duties of the Public Auditor, and changes to procurement law.

Scheduled for February 6, 2026

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SECOND NOTICE OF PUBLIC HEARING by Senator Chris Duenas  
Published on Kandit on February 3, 2026

The Committee on Finance and Government Operations will hold a public hearing on **Friday, February 6, 2026**, beginning at **9:00 am** at the Public Hearing Room in the Guam Congress Building. The agenda is as follows:

- **Bill No. 65-38 (COR)** – Frank F. Blas, Jr. – AN ACT TO AMEND SECTION 1908 OF CHAPTER 19, TITLE 1 GUAM CODE ANNOTATED; RELATIVE TO THE DUTIES OF THE PUBLIC AUDITOR WITH REGARD TO AUDITS ON NON-PROFIT AND NON-GOVERNMENTAL ORGANIZATIONS THAT RECEIVE FUNDING FROM ANY DEPARTMENT OR AGENCY OF THE GOVERNMENT OF GUAM
- **Bill No. 181-38 (COR)** – Frank F. Blas, Jr. – AN ACT TO AMEND § 5901, CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED; RELATIVE TO EXPANDING THE MEMBERSHIP OF THE PROCUREMENT ADVISORY COUNCIL TO INCLUDE REPRESENTATIVES FROM THE BUSINESS COMMUNITY AND APPOINTEES OF THE SPEAKER OF I LIHESLATURAN GUÅHAN.
- **Bill No. 231-38 (COR)** – Joe S. San Agustin – AN ACT TO ADD A NEW ARTICLE 8, CHAPTER 26; AND TO ADD A NEW § 24713, CHAPTER 24; ALL OF TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING A GUAM TAX AMNESTY PROGRAM FOR TAX LIABILITIES.

If you would like to participate in the Public Hearing listed above or submit written testimony, please contact the Office of Senator Christopher M. Dueñas for further assistance via email at [senator.duenas@guamlegislature.gov](mailto:senator.duenas@guamlegislature.gov) or by phone at (671) 989-9554.

In compliance with Title II of the Americans with Disabilities Act (ADA), all government activities, programs, and services are accessible to individuals with disabilities. *If you or anyone you know requires assistance or special accommodations to participate in the public hearing, please contact the Office of Senator Christopher M. Dueñas at the contact information provided above.*

The Public Hearing will be broadcast LIVE on local television (GTA Channel 21, Docomo Channel 117) and streamed online through I Liheslaturan Guåhan's YouTube Channel (@[guamlegislaturemedia](#)).



*Office of Senator Christopher M. Dueñas*

CHAIRMAN, COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

**PUBLIC HEARING AGENDA**

**Friday, February 6, 2026 – Guam Congress Building**

**9:00AM:**

- **Bill No. 65-38 (COR)** – Frank F. Blas, Jr. - AN ACT TO AMEND SECTION 1908 OF CHAPTER 19, TITLE 1 GUAM CODE ANNOTATED; RELATIVE TO THE DUTIES OF THE PUBLIC AUDITOR WITH REGARD TO AUDITS ON NON-PROFIT AND NON-GOVERNMENTAL ORGANIZATIONS THAT RECEIVE FUNDING FROM ANY DEPARTMENT OR AGENCY OF THE GOVERNMENT OF GUAM
- **Bill No. 181-38 (COR)** – Frank F. Blas, Jr. - AN ACT TO AMEND § 5901, CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED; RELATIVE TO EXPANDING THE MEMBERSHIP OF THE PROCUREMENT ADVISORY COUNCIL TO INCLUDE REPRESENTATIVES FROM THE BUSINESS COMMUNITY AND APPOINTEES OF THE SPEAKER OF I LIHESLATURAN GUÅHAN.
- **Bill No. 231-38 (COR)** – Joe S. San Agustin - AN ACT TO ADD A NEW ARTICLE 8, CHAPTER 26; AND TO ADD A NEW § 24713, CHAPTER 24; ALL OF TITLE 11, GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING A GUAM TAX AMNESTY PROGRAM FOR TAX LIABILITIES.



Date: February 6, 2026

*I Mina'trentai Ocho na Liheslaturan Guahån*  
Office of Senator Christopher M. Duenas  
Chairman, Committee on Finance and Government Operations

Time: 9:00 a.m.

**Bill No. 181-38 (COR) – Frank F. Blas, Jr. - AN ACT TO AMEND § 5901, CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED; RELATIVE TO EXPANDING THE MEMBERSHIP OF THE PROCUREMENT ADVISORY COUNCIL TO INCLUDE REPRESENTATIVES FROM THE BUSINESS COMMUNITY AND APPOINTEES OF THE SPEAKER OF I LIHESLATURAN GUÅHAN.**

	Name	Agency / Address	Contact No.	Email	Type of Testimony		Support	
					Oral	Written	Yes	No
1	<b>NONE</b>							
2								
3								
4								
5								
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7								
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10								
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## Guam Contractors Association

February 6, 2026

The Honorable Christopher M. Duenas  
Chairman, Committee on Finance and Government Operations  
*I Mina'trentai Ocho Na Liheslaturan Guåhan*  
38th Guam Legislature

**RE:** Testimony in favor of **Bill 181-38 (COR)** – Frank F. Blas, Jr. - AN ACT TO AMEND § 5901, CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED; RELATIVE TO EXPANDING THE MEMBERSHIP OF THE PROCUREMENT ADVISORY COUNCIL TO INCLUDE REPRESENTATIVES FROM THE BUSINESS COMMUNITY AND APPOINTEES OF THE SPEAKER OF I LIHESLATURAN GUÅHAN.

To the Honorable Senator Duenas:

Håfa Adai! Thank you for giving the Guam Contractors Association the opportunity to submit testimony in **favor of Bill 181-38 (COR)**.

Expanding the membership of the Procurement Advisory Council is needed to improve the procurement process in Guam.

By adding two members from the business community and two members from the general public, the council can receive valuable advice on best practices in the private sector, helping to enhance efficiency and accountability in the Government of Guam's procurement process.

We agree with the reasoning behind this legislation, and we thank Speaker Frank Blas, Jr. for his efforts in improving the procurement process.

Si Yu'os Ma'åse for your attention and work on this important issue.

Sincerely,

Desiree Lizama  
President  
Guam Contractors Association



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EDWARD M. BIRN  
*Director (Direktot)*  
RENA K. BORJA  
*Deputy Director (Sigundo Direktot)*

**DEPARTMENT OF  
ADMINISTRATION**  
DIPATTAMENTON ATMENESTRASION  
**DIRECTOR'S OFFICE**  
*(Ufisinan Direktot)*  
Telephone (Telifon): (671) 475-1101/1250



LOURDES A. LEON GUERRERO  
*Governor (Maga'håga)*  
JOSHUA F. TENORIO  
*Lt. Governor (Sigundo Maga'låhi)*

February 6, 2026

**Senator Christopher Duenas**  
Chairperson, Committee on Finance  
and Government Operations  
38<sup>th</sup> Guam Legislature  
Calvo Arriola Building Suite 101-B  
259 Martyr St.  
Hagåtña, Guam 96910  
[senator.duenas@guamlegislature.gov](mailto:senator.duenas@guamlegislature.gov)

**RE: Bill 181-38**

Dear Senator Duenas,

Department of Administration appreciates the opportunity to comment on Bill 181-38. A bill to expand the membership of the Guam Procurement Advisory Council.

DOA opposes this bill. The language of the bill permits the Speaker of I Liheslaturan Guåhan to appoint two members of the Council. It is considered that this provision, if enacted, would encroach on the Governor's executive authority under the Organic Act.

DOA is available to respond to any questions on this matter.

***Senseramente,***

**Edward M. Birn**  
Director of Administration

Copy: Jon J. Calvo, Chief of Staff  
Clynton E. Ridgell, Deputy Chief of Staff



*Office of Senator Christopher M. Dueñas*  
CHAIRMAN, COMMITTEE ON FINANCE AND GOVERNMENT OPERATIONS

**COMMITTEE VOTE SHEET**

**Bill No. 181-38 (COR)** - *“An Act To Amend § 5901, Chapter 5, Title 5, Guam Code Annotated; Relative To Expanding The Membership Of The Procurement Advisory Council To Include Representatives From The Business Community And Appointees Of The Speaker Of I Liheslaturan Guåhan.”*

Committee Members	Signature	TO DO PASS	TO NOT PASS	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
<b>Senator Christopher M. Dueñas</b> <i>Chairperson</i>		X				
<b>Senator V. Anthony Ada</b> <i>Vice Chairperson</i>	<b>E-Vote March 2, 2026</b>			X		
<b>Senator Frank F. Blas, Jr.</b> <i>Member</i>	<b>E-Vote March 2, 2026</b>	X				
<b>Senator Sabrina Salas Matanane</b> <i>Member</i>	<b>E-Vote March 2, 2026</b>			X		
<b>Senator Jesse A. Lujan</b> <i>Member</i>	<b>E-Vote March 2, 2026</b>			X		
<b>Senator Vincent A.V. Borja</b> <i>Member</i>	<b>E-Vote March 2, 2026</b>			X		
<b>Senator Tina Rose Muña Barnes</b> <i>Member</i>						
<b>Senator Joe S. San Agustin</b> <i>Member</i>	<b>E-Vote March 2, 2026</b>			X		



Senator Chris Duenas <senator.duenas@guamlegislature.gov>

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## URGENT: REQUEST FOR EVOTE: Bill No. 181-38 (COR)

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Speaker Frank Blas Jr. <speakerblas@guamlegislature.gov>

Mon, Mar 2, 2026 at 9:32 PM

To: "Joe S. San Agustin" <senatorjoessanagustin@gmail.com>

Cc: Office of Legislative Secretary Senator Sabrina Salas Matanane <office.senatorbri@guamlegislature.gov>, Senator Jesse Lujan <senator.lujan@guamlegislature.gov>, "Vice Speaker V. Anthony Ada" <vicespeakertonyada@guamlegislature.gov>, Office of Senator Vince Borja <contact@senatorvinceborja.com>, Chris Duenas <senator.duenas@guamlegislature.gov>, cmdcommittee@guamlegislature.gov

To do pass.  
Frank

Judy Shockley  
Office Administrator



### Office of Speaker Frank F. Blas, Jr.

I Mina'trentai Ocho na Liheslaturan Guåhan 38<sup>th</sup> Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagatña

(671)969-6456

[speakerblas@guamlegislature.gov](mailto:speakerblas@guamlegislature.gov)

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On Mon, Mar 2, 2026 at 5:55 PM Joe S. San Agustin <senatorjoessanagustin@gmail.com> wrote:

To report out only.

### The Office of Senator Joe S. San Agustin

I Mina'trentai Ocho na Liheslaturan Guåhan

38th Guam Legislature

Guam Congress Building, 163 Chalan Santo Papa, Hagatña, Guam 96910

T: (671) 989-5445 F: (671) 969-6737 E: [senatorjoessanagustin@gmail.com](mailto:senatorjoessanagustin@gmail.com)

Website: [www.senatorjoessanagustin.com](http://www.senatorjoessanagustin.com)

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On Mon, Mar 2, 2026, 5:51 PM Office of Legislative Secretary Senator Sabrina Salas Matanane <[office.senatorbri@guamlegislature.gov](mailto:office.senatorbri@guamlegislature.gov)> wrote:

Report out only



**Office of Legislative Secretary**  
**SENATOR SABBINA SALAS MATANANE**  
*I Mina'trentai Ocho Na Liheslaturan Guåhan | 38th Guam Legislature*  
Chairperson, Committee on Health and Veterans Affairs  
163 W. Chalan Santo Papa, Hagåtña, Guam 96910  
• [office.senatorbri@guamlegislature.gov](mailto:office.senatorbri@guamlegislature.gov)  
☎ 671-989-2572

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On Mon, Mar 2, 2026 at 4:54 PM Senator Jesse Lujan <[senator.lujan@guamlegislature.gov](mailto:senator.lujan@guamlegislature.gov)> wrote:  
To report out only



**Office of Majority Leader Jesse A. Lujan**  
*Chairman, Committee on Transportation, Tourism, Customs, Utilities and Federal & Foreign Affairs*  
259 Martyr St., Hagatna, Guam 96910  
[senator.lujan@guamlegislature.gov](mailto:senator.lujan@guamlegislature.gov)  
(671) 969-6525

On Mon, Mar 2, 2026 at 4:41 PM Vice Speaker V. Anthony Ada <[vicespeakertonyada@guamlegislature.gov](mailto:vicespeakertonyada@guamlegislature.gov)> wrote:  
To report out

On Mar 2, 2026, at 4:35 PM, Office of Senator Borja <[contact@senatorvinceborja.com](mailto:contact@senatorvinceborja.com)> wrote:

Report out

On Mon, Mar 2, 2026 at 16:33 Office of Senator Chris Duenas <[senator.duenas@guamlegislature.gov](mailto:senator.duenas@guamlegislature.gov)> wrote:  
*Håfa Ådai* Committee Members!

Please see attached Committee Report for **Bill No. 181-38 (COR) - Speaker Frank F. Blas Jr. - An Act To Amend § 5901, Chapter 5, Title 5, Guam Code Annotated; Relative To Expanding The Membership Of The Procurement Advisory Council To Include Representatives From The Business Community And Appointees Of The Speaker Of Liheslaturan Guåhan.**

Indicate your preferred action:

- TO DO PASS
- TO NOT PASS
- TO REPORT OUT ONLY

- TO ABSTAIN
- TO PLACE IN INACTIVE FILE

Please submit your response **ASAP**. Your responses will be logged into the vote sheet which will be submitted as part of the final Committee Report to the Committee on Rules.

V/R

Committee on Finance and Government Operations  
38th Guam Legislature

## **COMMITTEE REPORT DIGEST**

*Committee on Finance and Government Operations*

Senator Christopher M. Duenas, Chairman

### **I. OVERVIEW**

Bill No. 181-38 (COR) was introduced by Speaker Frank F. Blas Jr. on August 28, 2025 and referred to the Committee on Finance and Government Operations by the Committee on Rules on September 12, 2025. The Committee held a public hearing on February 6, 2026, at 9:00 a.m. in the Guam Congress Building’s Public Hearing Room.

Notices for the hearing were posted on the Government Public Notices Portal and distributed via email to all senators and major media outlets on January 30, 2026 (5-day notice) and again on February 3, 2026 (48-hour notice).

### **SENATORS PRESENT**

Christopher M. Duenas, Chairman  
Speaker, Frank F. Blas, Jr., Bill Author  
Eulogio *Shawn* Gumataotao  
Joe S. San Agustin

### **WRITTEN TESTIMONY:**

Mr. Ed Birn, Department of Administration  
Ms. Desiree Lizama, Guam Contractors Association

### **APPEARED BEFORE THE COMMITTEE:**

NONE

### **II. SUMMARY OF TESTIMONY & DISCUSSION**

The public hearing for Bill No. 181-38 (COR) was called to order at **9:01AM.**

**SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN:** And now we'll move on to the next bill on the agenda and I'll read just the title once again. This is Bill number 181-38 (COR) and of course, once again, it's introduced by our speaker, Frank F. Blas, Jr. – and it's *An Act To Amend § 5901, Chapter 5, Title 5, Guam Code Annotated; Relative To Expanding The Membership Of The Procurement Advisory Council To Include Representatives From The Business Community And Appointees Of The Speaker Of I Liheslaturan Guåhan.*

Mr. Speaker, you're recognized.

**SPEAKER FRANK F. BLAS JR., BILL AUTHOR:** Thank you once again, Mr. Chair. Bill 181-38 (COR) was a product of the discussions that I had with, as I'm sure my colleagues and you all know, I had enacted or implemented a business policy review commission made up of business owners and those involved in the private sector business industry on Guam. And in the discussions that focus around the area of procurement, one of the things that they saw that can possibly help so that there's an understanding, more of an understanding of not just the procurement process, but what is happening in there is to provide the opportunity for inclusion of members of the community through the general public – the membership and with the business community – so again this was a product of those discussions and it helps to to strengthen and – this – the procurement council the advisory council remember this is just an advisory council so it now will have input and participation from from those entities that the government buys its stuff from okay so that we can help to to strengthen and embolden that council and make some of those necessary changes or, if necessary, those things that can make our procurement process with the government more efficient. So that's what this bill is for, and I look forward to any of the suggestions or input from the community about this bill. Thank you very much, sir.

**SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN:** *Si Yu'us Ma'åse,* Mr. Speaker. So at this time, once again, we have no written testimony, no oral testimony, but we will continue as the committee to reach out to those that may want to participate over the open period. But for now, we'll defer to our colleagues for any comments or suggestions. And I'll start with Senator Shawn Gumataotao and Bill 231-38.

**SENATOR EULOGIO SHAWN GUMATATAO:** Yes, thank you, Mr. Chair. And thank you to our colleagues here this morning. Just a few questions – and maybe for the bill's author or in the markup, but I'm not offering up any amendment. But should the bill as drafted contemplate an amendment providing an opportunity for the Guam Chamber of Commerce to recommend through a duly adopted resolution individuals for the governor's consideration of members of the business community appointees? And Mr. Chair, also recognizing that the speaker's appointment of two members from the general public to serve on the Guam Procurement Advisory Council might be too broad. What work experiences and education and training background should the speaker consider for appointments? And is there any value in reconsidering the previous makeup of the council, which included, among others, a member of the Guam Bar Association, a Guam resident experienced in procurement from the retail or service industry, the chairman of the Board of Accountancy, and the dean of the School of Business and Public Administration of the University of Guam? Just those two things, Mr. Chair. Thank you again for the time.

**SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN:** *Si Yu'us Ma'åse*, Senator Gumataotao. I'll give the speaker an option whether he wants to address that now or he wants to work on that during the markup. So that will be worked on during the markup, Senator Gumataotao, and we'll certainly be invited to participate in that. Senator San Agustin, you're recognized at this time.

**SENATOR JOE S. SAN AGUSTIN:** Thank you, Mr. Chair. My only concern is the current council. Have they produced, I don't know if the author would know, but have they produced anything tangible that would change how the procurement issues exist today, or issues that the Government of Guam faces and the business community faces? And if not, then I'm just curious about giving the *Maga Håga* or any governor, two members from the business community, where maybe that should be shared between the speaker and the governor. All four appointees, maybe she'll get to pick one from the business community or whoever the governor may be, one from the business and the one general public and the speaker will be allowed to pick one from each. And the only reason for that is because it brings some balance because normally you don't find the speaker being

on the same party or are very associated to the current governor or whoever the governor may be. But I just look at that and I'm just concerned that because of all the procurement issues we keep running into, we got to advise the council, but nothing's being resolved. So it makes you wonder. You got the attorney general there, you got the public auditor, and nothing's changing. So I'm just very concerned. And with that, Mr. Chair, otherwise, in general, I support the bill as written. But with maybe changes, if anything. Thank you, Mr. Chair.

**SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN:** *Si Yu'us Ma'åse*, Senator San Agustin, and I'm sure that either in his closing or on the markup, Speaker will take your comments into consideration. And thank you for participating. At this time, Senator Taitague, you're recognized.

**SENATOR TELO T. TAITAGUE:** *Si Yu'us Ma'åse*, Mr. Chair. I greatly appreciate the author creating, you know, trying to find, you know, ways to better our procurement process. You know, it's something that hinders the government quite a bit and delays are happening and progress not moving forward. However, there is an opportunity within the Procurement Advisory Council to allow the business sector to provide input to the council. I'm concerned, too, as well, about areas in the procurement council where the community involvement – on conflicts of interest, there's issues with that, political. Issues to us, you know, the first Senator San Agustin mentioned as well. However, you know, I have been working on legislation to just discuss this because one of the things about the council is that they hardly ever meet. And it's very difficult to even get people to sit on this council. Many people don't. It's a very contentious one and people don't want to get involved. But I do plan to show the author of this legislation, piece of legislation that hopefully can complement each other as we move forward to trying to, you know, fix our Government of Guam procurement, you know, which has always been a hindrance. So thank you for the opportunity to provide questions. And I definitely will speak with the author of this bill to see what I can do to assist to make this better. And also Senator Sabina Perez sends the same sentiments. She's unable to make it today, but just wanted to bring that into fruition. Thank you.

**SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN:** *Si Yu'us Ma'åse*, Senator Taitague and Mr. Speaker, you can make any comments and close on the bill.

**SPEAKER FRANK F. BLAS JR., BILL AUTHOR:** Thank you very much, sir. To basically answer the question of my colleague with regards to what has what is the – has the council been able to produce anything meaningful? Yes. Okay. Yes. All right. I hope that answers the question. And I appreciate the recommendations that were provided. That's the value and the great thing about the public hearing and being able to discuss these things. You're right, Senator Gumataotao. I think that's a great idea to be able to make sure that there's some, with regards to the appointees, some experience in that area. So that way, we have individuals – who subject matter experts, for lack of a better term, to be able to assist this thing. And I look forward to working with Senator Telo and maybe incorporating the bills in anything. This is something that we can work on to be able to improve this. Again, once again, Mr. Chair. I want to thank the members of the Guam Business Policy Review Commission that came up with the suggestion and the idea and the reasons as to, or some of the ways that we can be able to help our procurement system within the Government of Guam. A lot of times they feel like decisions are made within a vacuum, without any of their input, and to see whether or not it can actually work. To go to the concern brought on by the good senator from from Yigo about whether or not there's any effect of this and maybe with now a community partnership in this committee, they can be forced to be able – to be to address some of these things. Lastly, one of the things that we have to be very careful at a lot of times, we got to be cognizant. And there's a 1976 basic Attorney General's opinion and that is that mirrors a early 1900s Supreme Court Opinion, US Supreme Court Opinion about just how much influence a legislation can have in an executive chamber – branch committee. So that's why we have to be very careful as far as the balance. While we would like legislative input, we have to be very careful that the legislature doesn't overtake or overshadow what is supposed to be executive rights function. Because then we're crossing the bounds in that area. So I have to take into consideration that's why the membership was made up the way it was. But with that, I want to thank Mr. Chair, you and the committee for being able to have this public hearing. I look forward to any input from the public to make this a better bill and to work again with my colleague. And I'm not averse

to being able to combine the two ideas and make one bill. So thank you very much, Mr. Chair.

**SENATOR CHRISTOPHER M. DUEÑAS, CHAIRMAN:** *Si Yu'us Ma'ase*, Mr. Speaker. And just a couple of comments for myself. That's what I thought, that this looks like a product that came out of a recent conference that was held on enhancing the ability to move procurement along. And for me, at least, and I'd like to be a co-sponsor of both bills, Mr. Speaker, on this one – I really see that they have to operate within the confines of the law. So anything that they would be doing as the council and any recommendations that they would be making, if it was outside of what was already in law, then that would be something that would be forwarded to the legislature for introduction. So I feel comfortable in that area, but I look forward also to conducting the markup and working with all the senators, particularly those ones in attendance today to assist in moving these bills forward, particularly this one. So that will conclude the hearing on Bill 181-38.

#### **[COMMITTEE MOVES INTO BILL NO. 231-38 (COR)]**

### **III. FINDINGS & RECOMMENDATIONS:**

The Committee on Finance and Government Operations finds that **Bill No. 181-38 (COR), “An Act To Amend § 5901, Chapter 5, Title 5, Guam Code Annotated; Relative To Expanding The Membership Of The Procurement Advisory Council To Include Representatives From The Business Community And Appointees Of The Speaker of *I Liheslaturan Guåhan*,”** seeks to strengthen the Procurement Advisory Council by expanding participation from the business community and adding Speaker-appointed members of the general public. The Committee notes the author’s testimony that the measure is a product of discussions held through the Speaker’s Business Policy Review Commission and is intended to reduce the perception that procurement decisions are made “in a vacuum,” by ensuring that entities that regularly contract with the Government of Guam have an avenue to provide input and practical feedback through the advisory process. The Committee further finds that senators generally expressed support for improving procurement governance, while raising substantive considerations for markup, including: whether appointments should be guided by defined


qualifications and relevant experience to ensure members can contribute meaningfully; whether there is value in restoring or revisiting prior categories of representation such as the Guam Bar Association, procurement-experienced residents from retail or service sectors, the Board of Accountancy, and the University of Guam School of Business and Public Administration; and whether any restructuring of appointment authority should be considered to promote balance and mitigate perceptions of partisanship or conflicts of interest. The Committee also finds concerns were raised regarding the Procurement Advisory Council’s historical effectiveness, including questions as to whether the council has produced tangible outcomes, whether meeting frequency and participation levels limit its impact, and whether expanding membership should be paired with complementary reforms to encourage regular convening and sustained engagement. Finally, the Committee finds the author acknowledged the importance of maintaining constitutional and legal separation of powers, noting longstanding legal guidance cautioning against undue legislative influence over executive-branch functions, and emphasized that the council’s role remains advisory and must operate within existing law.

Based on the testimony and discussion, the Committee on Finance and Government Operations recommends that **Bill No. 181-38 (COR), “An Act To Amend § 5901, Chapter 5, Title 5, Guam Code Annotated; Relative To Expanding The Membership Of The Procurement Advisory Council To Include Representatives From The Business Community And Appointees Of The Speaker Of I Liheslaturan Guåhan,”** be reported out with the recommendation “                    To Report Out Only                    .”

***I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN***  
**2025 (FIRST) Regular Session**

**Bill No. 181-38 (COR)**

Introduced by:

Frank F. Blas, Jr. 

**AN ACT TO *AMEND* § 5901, CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED; RELATIVE TO EXPANDING THE MEMBERSHIP OF THE PROCUREMENT ADVISORY COUNCIL TO INCLUDE REPRESENTATIVES FROM THE BUSINESS COMMUNITY AND APPOINTEES OF THE SPEAKER OF *I LIHESLATURAN GUÅHAN*.**

**BE IT ENACTED BY THE PEOPLE OF GUAM:**

**Section 1.** § 5901, Chapter 5, Title 5, Guam Code Annotated is amended to read:

“§ 5901. Composition.

(a) The Council shall be comprised of the following members:

(1) the Chief Procurement Officer or his/her designee;

(2) the Director of Public Works or his/her designee;

(3) the Attorney General of Guam or his/her designee;

(4) the Public Auditor or his/her designee;

(5) the Director of Administration or his/her designee;

(6) the President of the Guam Community College or his/her designee;

1 (7) the procurement officer from an agency with decentralized  
2 procurement or from an autonomous agency appointed for a  
3 term of three (3) years by *I Maga'hågan/Maga'låhen*  
4 *Guåhan*;

5 (8) two (2) members of the business community appointed  
6 for a term of three (3) years by *I Maga'hågan/Maga'låhen*  
7 *Guåhan*;

8 (9) two (2) members of the general public appointed for a  
9 term of three (3) years by the Speaker of *I Liheslaturan*  
10 *Guåhan*.

11 (b) The Council shall meet at least biannually. The first biannual  
12 meeting shall be called by the Director of Administration in  
13 the first quarter of the fiscal year.

14 (c) Council shall elect its chairperson based on the majority of  
15 members present.



## COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson  
*I Mina'trentai Ocho Na Liheslaturan Guahan*  
38<sup>th</sup> Guam Legislature

September 15, 2025

**To:** **Rennae V. C. Meno**  
Clerk of the Legislature

**From:** **Vice Speaker V. Anthony Ada**   
Chairperson, Committee on Rules

**Subject:** **Fiscal Note for Bill No. 181-38 (COR)**

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*Håfa Adai!*

Find the attached, Fiscal Note for the following bill:

**Bill No. 181-38 (COR).**

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly forward the same to Management Information Services (MIS) for posting on our website.



**Bureau of Budget & Management Research  
Fiscal Note of Bill No. 181-38 (COR)**

**AN ACT TO AMEND § 5901, CHAPTER 5, TITLE 5, GUAM CODE ANNOTATED; RELATIVE TO EXPANDING THE MEMBERSHIP OF THE PROCUREMENT ADVISORY COUNCIL TO INCLUDE REPRESENTATIVES FROM THE BUSINESS COMMUNITY AND APPOINTEES OF THE SPEAKER OF I LIHESLATURAN GUAHAN.**

**Department/Agency Appropriation Information**

<b>Dept./Agency Affected:</b> Department of Administration (DOA)	<b>Dept./Agency Head:</b> Birn, Edward M., Director
<b>Department's General Fund (GF) appropriation(s) to date:</b>	\$10,783,269
<b>Department's Other Fund (Specify) appropriation(s) to date:</b> Indirect Cost Fund & Limited Gaming Fund	\$954,943
<b>Total Department/Agency Appropriation(s) to date:</b>	\$11,738,212

**Fund Source Information of Proposed Appropriation**

	General Fund:	Special Fund:	Total:
<b>FY 2024 Unreserved Fund Balance</b>	\$0	\$0	\$0
<b>FY 2025 Adopted Revenues</b>	\$0	\$0	\$0
<b>FY 2025 Appro. (P.L. 37-125)</b>	\$0	\$0	\$0
<b>Sub-total:</b>	\$0	\$0	\$0
<b>Less appropriation in Bill</b>	\$0	\$0	\$0
<b>Total:</b>	\$0	\$0	\$0

**Estimated Fiscal Impact of Bill**

	One Full Fiscal Year	For Remainder of FY 2025 (if applicable)	FY 2026	FY 2027	FY 2028	FY 2029
<b>General Fund</b>	\$0	\$0	\$0	\$0	\$0	\$0
<b>Special Fund</b>	\$0	\$0	\$0	\$0	\$0	\$0
<b>Total</b>	1/	\$0	\$0	\$0	\$0	\$0

- Does the bill contain "revenue generating" provisions? // Yes      /X/ No  
If Yes, see attachment
- Is amount appropriated adequate to fund the intent of the appropriation? /X/ N/A      // Yes      // No  
If no, what is the additional amount required? \$ \_\_\_\_\_ /X/ N/A
- Does the Bill establish a new program/agency? // Yes      /X/ No  
If yes, will the program duplicate existing programs/agencies? /X/ N/A      // Yes      // No  
Is there a federal mandate to establish the program/agency? // Yes      /X/ No
- Will the enactment of this Bill require new physical facilities? // Yes      /X/ No
- Was Fiscal Note coordinated with the affected dept/agency? // Yes      /X/ No  
If no, indicate reason: \_\_\_\_\_  
/X/ Requested agency comments not received by due date: DOA      // Other

**Analyst:** Raymond Rieta      **Date:** 9/5/25      **Director:** Lester L. Carlson, Jr.      **Date:** SEP 12 2025  
Raymond Rieta, BMA IV      Lester L. Carlson, Jr., Director

**Notes:**  
1/ See Additional Comments.

**Bureau of Budget & Management Research**  
**Comments on Bill No. 181-38 (COR)**

Legislative Bill No. 181-38 is an act to expand the membership of the Guam Procurement Advisory Council to include representatives from the business community and appointees of the Speaker of *I Liheslaturan Guåhan*.

The Bill proposes to add to the Council two (2) members of the business community appointed for a term of three (3) years by *I Maga'hågan / Maga'låhen Guåhan* and two (2) members of the general public appointed for a term of three (3) years by the Speaker of *I Liheslaturan Guåhan*.

In accordance with § 5906, Chapter 5, Title 5, Guam Code Annotated (GCA), the Guam Procurement Advisory Council Support Fund was established and is to be maintained by the Director of Administration to support the operations of the Council. Additionally, § 43104, Chapter 43, Title 5, GCA sets forth the Uniform Compensation for Boards and Commissions at \$50 for members of a board or commission to be compensated for attending a board or commission meeting. In following these guidelines, should the members of the Procurement Advisory Council adhere to the Uniform Compensation for Boards and Commissions, the estimated fiscal impact of the proposed legislation would be approximately \$200 (\$50/member x 4 new members). However, absent comment from the Department of Administration on whether members of the Procurement Advisory Council follow the Uniform Compensation for Boards and Commissions, the Bureau is unable to ascertain the fiscal impact of the proposed legislation.